


MEMORANDUM FOR: <i>ML</i> DCI	Executive Registry
	74-2767

This study on Congressional attitudes toward foreign policy was done by one of the Murphy Commission staff. Thought you might find it useful for your discussion at the Fund for Peace on the 13th.

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COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT
FOR THE CONDUCT OF FOREIGN POLICY2025 M STREET, N.W.
WASHINGTON, D.C. 20506ORGANIZATION AND ROLE OF CONGRESS IN FOREIGN
POLICY: CONGRESSIONAL PERCEPTIONSR. Roger Majak
Congressional SpecialistTABLE 1

<u>Role of Individual Members.</u>	<u>Role of Congress</u>		
	<u>Satisfied</u>	<u>Dissatisfied</u>	
Satisfied	68.2% (15)	31.8% (9)	
Dissatisfied	8.6% (5)	91.4% (53)	n = 94

TABLE 2

<u>Overall View of Re- cent Foreign Policy</u>	<u>Role of Congress</u>		<u>Role of Executive</u>	
	<u>Satisfied</u>	<u>Dissatisfied</u>	<u>Satisfied</u>	<u>Dissatisfied</u>
Support	26% (13)	74% (37)	68.2% (30)	31.8% (14)
Oppose	11.1% (1)	88.9% (8) n = 59	22.2% (2)	77.8% (7) n =

NOTE: The survey data reported are based on a preliminary and partial analysis and should be regarded, therefore, as tentative and subject to revision. Interpretations of findings and any views and conclusions expressed are those of the author alone, and not of any other member of the Commission staff, or of the Commission on the Organization of Government for the Conduct of Foreign Policy or any of its member Commissioners.

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(NOTE: The following statement was used in all interviews to introduce the reform proposals: "This next set of questions consists of brief descriptions of some proposals that have been made for changing the role of Congress in the area of foreign affairs. These proposals were picked more or less at random from recent commentary about Congress and foreign policy. For each proposal, will you indicate whether you would strongly support it, support it, oppose it, or strongly oppose it. For each proposal I would also like to know what you think the chances are such a proposal will be adopted within the next few years. Do you think it is extremely likely, likely, that there is a 50-50 chance, that it is unlikely or extremely unlikely that it will be adopted.")

1. "Provide for the Secretary of State to appear periodically on the floor of the House and Senate for questioning by Members."
2. "Require the Executive Branch to 'unify' budget categories relating to foreign affairs, enabling Congress to consider a single authorization bill covering the foreign activities of all departments and agencies well before the start of each fiscal year."
3. "Require the Executive Branch to submit all 'executive agreements' to Congress either as treaties for Senate ratification or as tentative agreements to become effective unless both Houses disapprove by Joint Resolution within a specified time."
4. "Bring more foreign-policy-related legislation, such as international trade, finance, and agriculture, under the direct jurisdiction of the Foreign Affairs and Foreign Relations Committees."
5. "Give the GAO more authority to monitor overseas programs from a financial management point of view -- such as authorizing it, on request, to evaluate programs of international organizations, and giving it 'preaudit' authority and capacity."
6. "Establish procedures to encourage more joint hearings and legislative action by Senate Foreign Relations and House Foreign Affairs Committees."
7. "Combine existing Committees on Armed Services and Foreign Relations (Foreign Affairs) to form a Committee on National Security in each House."
8. "Establish an Executive-Legislative Committee to exchange information and views, keep track of reports to Congress, and arbitrate differences over security classifications on foreign policy information on a regular basis."
9. "Specifically tie Executive Branch spending authority in the foreign affairs field to full Congressional access to Executive Branch information and documents on foreign affairs."
10. "Create a Congressional Foreign Affairs Research Institute to provide original, policy-oriented research by independent experts on foreign policy matters for Members and Committees of Congress."
11. "More precisely define by law or informal agreement the responsibilities of the Executive Branch to consult and notify Congress on important foreign policy matters."
12. "Create foreign affairs liaison offices, staffed by Congress and located within major Executive Branch agencies."
13. "Create a Cabinet 'Department of Peace' to assume primary responsibility within the Executive Branch for the formulation and conduct of foreign policy."
14. "Establish an Office of General Counsel to the Congress with authority to represent Congressional interests in legal proceedings, including proceedings relating to foreign policy matters."
15. "Increase Congressional oversight of the CIA by appropriating funds for it directly (rather than through other agencies), by establishing a joint committee to monitor it, by redefining its authority, or by other means."
16. "Revise the statutory mandate of the CIA to make it responsible to report intelligence information and analysis equally to appropriate units of the Congress and the Executive Branch."

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